

## Message Text

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ORIGIN CEQ-02

INFO OCT-01 EUR-25 ISO-00 SCI-06 EPA-04 NSF-04 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04

RSC-01 PRS-01 SPC-03 SS-20 USIA-15 ACDA-19 IO-14 EB-11

COA-02 AEC-11 HUD-02 INT-08 HEW-08 DOTE-00 CG-00

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DRAFTED BY: CEQ: JACK PERRY

APPROVED BY: SCI/EN - WILLIAM C. SALMON

EPA: MR. TRAIN

EUR/SES: MR. POLANSKY

SCI/EN:GDKULICK

----- 111812

R 151557Z OCT 73

FM SECSTATE WASHDC

TO AMEMBASSY MOSCOW

UNCLAS STATE 203793

E.O. 11652: N/A

TAGS: SENV, UR, OTRA

SUBJECT: US-USSR ENVIRONMENTAL AGREEMENT: JOINT  
COMMITTEE MEETING

1. AS THE EMBASSY IS AWARE, SOVIET SIDE HAS AGREED TO  
DATES OF NOV. 13-16 FOR SECOND ANNUAL MEETING OF JOINT  
COMMITTEE, BUT FEW OTHER DETAILS HAVE BEEN FORTHCOMING.  
DURING DR. IZRAEL'S VISIT IN JULY HE SAID HE EXPECTED  
SOVDEL WOULD NUMBER SOME 20, AND THAT SMALL GROUP OF THESE  
WOULD REMAIN BEHIND FOR TRIP WITH DR. FEDOROV ANALOGOUS  
TO MR. TRAIN'S SIBERIAN TRIP LAST FALL. ADMINISTRATOR  
WHITE OF NOAA WAS TOLD BY FEDOROV THAT HE WOULD PLAN  
TO VISIT NOAA FACILITY ON MISSISSIPPI, BUT OTHERWISE  
WE HAVE NO IDEA OF FEDOROV WISHES AS REGARDS TRIP.  
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PLANNING FOR MEETING ON U.S. SIDE IS GOING FORWARD, E.G.  
REPORTS FROM PROJECT CHAIRMEN ARE NEARLY ALL IN HAND AND  
WILL BE EDITED AND TRANSMITTED VIA EMBASSY FOR  
SOVIET CONSIDERATION. TO HELP MOVE PLANNING ALONG,

EMBASSY IS REQUESTED TRANSMIT FOLLOWING LETTER WITH ATTACHMENTS FROM ADMINISTRATOR TRAIN TO FEDOROV.

2. DEAR ACADEMICAN FEDOROV: ALTHOUGH THERE HAS BEEN INFORMAL COMMUNICATION CONCERNING PLANS FOR THE NOVEMBER 13-16 MEETING OF THE JOINT COMMITTEE ON COOPERATION IN THE FIELD OF ENVIROMENTAL PROTECTION, I WOULD LIKE AT THIS TIME TO ISSUE A FORMAL INVITATION TO YOU AND YOUR COLLEAGUES TO VISIT THE UNITED STATES FOR THIS MEETING. I LOOK FORWARD BOTH TO OUR SUBSTANTIVE DISCUSSIONS AND ALSO THE THE OPPORTUNITY TO REPAY SOME OF THE HOSPITALITY SHOWN THE AMERICAN DELEGATION LAST YEAR IN THE USSR.

3. WITH REGARD TO THE SUBSTANCE OF THE MEETING, I TRUST YOU WILL AGREE THAT THIS SHOULD BE AS STRAIGHTFORWARD AND AS BUSINESSLIKE AS POSSIBLE. I ATTACH TO THIS MESSAGE A DRAFT AGENDA FOR YOUR CONSIDERATION. IT SEEMS TO ME THAT LAST YEAR IN MOSCOW, AS WE WERE GETTING ACQUAINTED WITH EACH OTHER'S WORK, A NUMBER OF FORMAL STATEMENTS BY REPRESENTATIVES OF THE VARIOUS ORGANIZATIONS WAS A NECESSARY PROCEEDING; BUT THIS YEAR WE KNOW EACH OTHER BETTER, WE ARE WELL INTO OUR COOPERATIVE PROGRAM, AND I HOPE THAT WE CAN KEEP FORMAL STATEMENTS TO A BARE MINIMUM. IN FACT MY SUGGESTION IS THAT EACH SIDE SHOULD HAVE THE PRIVILEGE OF INSERTING PREPARED STATEMENTS IN THE RECORD, WHICH CAN LATER BE MADE AVAILABLE IN ITS ENTIRETY, BUT THAT WE DISPENSE WITH PREPARED STATEMENTS AT THE MEETINGS THEMSELVES AND CONDUCT THE BUSINESS OF THE JOINT COMMITTEE. (OF COURSE I MAKE AN EXCEPTION FOR THE STATEMENTS OF THE TWO CHAIRMEN\*)

4. MY PERSONAL CONCEPTION OF THIS MEETING, ON WHICH I VERY MUCH DESIRE YOUR COMMENT, IS THAT WE SHOULD CONCENTRATE UPON WORK ALREADY AGREED UPON, EVALUATING THE FIRST YEAR'S EFFORTS AND SEEKING TO MOVE INTO THE STAGE OF GENUINE COOPERATION WHEREVER POSSIBLE. ALTHOUGH SOME UNCLASSIFIED

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NEW PROJECTS MAY BE DESIRABLE, GENERALLY SPEAKING I BELIEVE WE HAVE AN EXCELLENT PROGRAM ALREADY UNDERWAY, AND NOW WE SHOULD DIG DOWN DEEPER INTO WORK ALREADY BEGUN RATHER THAN LOOK FOR NEW AREAS. IF YOU AGREE WITH THIS PHILOSOPHY, THEN OUR MAIN WORK WILL BE TO AGREE UPON A REPORT OF THE FIRST YEAR'S ACTIVITIES, TO DISCUSS THE VARIOUS ADMINISTRATIVE QUESTIONS THAT HAVE ARISEN, AND TO AGREE UPON A WORK PROGRAM FOR THE COMING YEAR.

5. WITH REGARD TO THE PROGRAM FOR THE MEETING, WE PLAN TO FOLLOW THE OUTLINE OF OUR MEETING LAST YEAR IN MOSCOW AS CLOSELY AS POSSIBLE, ALTHOUGH I SHOULD BE VERY HAPPY TO HAVE ANY SUGGESTIONS OR PROPOSALS YOU WANT

TO MAKE. I ATTACH AN OUTLINE OF A SUGGESTED PROGRAM FOR YOUR CONSIDERATION. IN ORDER TO MAKE FIRM ARRANGEMENTS, WE SHALL NEED YOUR COMMENTS AS PROMPTLY AS POSSIBLE. DR. IZRAEL TOLD ME IN JULY HE THOUGHT THE SOVIET DELEGATION MIGHT BE ABOUT 20 PERSONS, AND THAT YOU AND A SMALL ENTOURAGE WOULD REMAIN BEHIND FOR A U.S. TOUR. IT WOULD HELP OUR PLANNING A GREAT DEAL TO KNOW EXACT NUMBERS RIGHT AWAY, SO THAT WE CAN MAKE NECESSARY RESERVATIONS, WITH NAMES AS SOON AS FEASIBLE. BASED ON DR. IZRAEL'S EXPERIENCE UPON ARRIVAL IN THE U.S., AND SIMILAR EXPERIENCES BY OTHERS, I RECOMMEND THAT YOU SPEND SUNDAY NIGHT NOV. 11 IN NEW YORK, AND PLAY TO FLY TO WASHINGTON MONDAY MORNING, WITH EITHER SIGHTSEEING OR FREE TIME IN THE AFTERNOON: THIS ALLOWS TIME FOR RECUPERATION FROM THE LONG FLIGHT. (MY STAFF HAS RESERVED TEN DOUBLE ROOMS AT THE COMMODORE IN NEW YORK AND THE STATLER-HILTON IN WASHINGTON, IF THIS IS ACCEPTABLE TO YOU.) I AM ASSUMING THAT THE SOVIET DELEGATION KBESIDES YOURSELF AND A SMALL ENTOURAGE) WILL WISH TO RETURN TO NEW YORK SATURDAY MORNING NOV. 17 AND HAVE FREE TIME SATURDAY AFTERNOON AND SUNDAY BEFORE DEPARTURE NOV. 18; BUT IF YOU WISH ACTIVITIES ARRANGED IN NEW YORK, I SHOULD BE GLAD TO HAVE THIS DONE. ASIDE FROM THE OFFICIAL RECEPTION AT BLAIR HOUSE NOV. 15, I HAVE LEFT THE SOCAIL SCHEDULE SOMEWHAT OPEN UNTIL I HEAR YOUR WISHES IN THIS RESPECT.

6. MY TRIP TO SIBERIA LAST FALL ACCOMPANIED BY DR. IZRAEL  
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WAS SO MEMORABLE THAT I WISH TO RECIPROCATATE AS MUCH AS I CAN BY AFFORDING YOU A SIMILAR OPPORTUNITY. SINCE YOU KNOW OUR COUNTRY FROM PREVIOUS TRIPS, I FELT THAT YOU WOULD HAVE YOUR OWN SUGGESTIONS TO MAKE. I UNDERSTAND FROM BOB WHITE THAT YOU PLAN TO VISIT ONE OF HIS FACILITIES ON THE MISSISSIPPI. PLEASE LET ME KNOW WHAT KIND OF TRIP YOU WOULD LIKE, INCLUDING SPECIFIC PLACES YOU WISH TO VISIT; OR IF YOU PREFER, I WILL OFFER SEVERAL SUGGESTIONS. I ALSO WISH TO OFFER SOME OPPORTUNITY FOR FIELD TRIPS TO THE SOVIET DELEGATION DURING THE MEETING ITSELF, AND HAVE MADE ROOM FOR POSSIBLE TRIPS ON OUR TENTATIVE PROGRAM: YOUR SUGGESTIONS ARE MOST WELCOME.

7 WITH REGARD TO PRESS COVERAGE, I ASSUME THAT WE SHALL GENERALLY FOLLOW LAST YEAR'S PRECEDENT, WITH PRESS COVERAGE OF THE OPENING CEREMONY AND THE SIGNING CEREMONY AT THE END, PLUS A JOINT PRESS CONFERENCE OF THE CHAIRMEN THE LAST DAY. I WOULD LIKE TO GIVE OUT AS MUCH INFORMATION TO THE PRESS ABOUT OUR MEETING AND PROGRAM AS POSSIBLE. WE WERE GRATIFIED THAT A U.S. PRESS REPRESENTATIVE WAS ABLE TO ACCOMPANY DR. BUCKLEY'S GROUP TO LAKE BAIKAL, AND BUILDING ON THIS GOOD

EXPERIENCE, YOU SHOULD FEEL FREE TO INVITE SOVIET PRESS REPRESENTATIVES TO ACCOMPANY YOU, ALONG WITH U.S. PRESS, ON YOUR TRIP FOLLOWING THE MEETING.

8. BECAUSE OF THE NEED FOR MAKING FINAL ARRANGEMENTS IN THE NEAR FUTURE, I HOPE THAT YOU WILL REPLY NOT BY REGULAR MAIL BUT VIA OUR EMBASSY, WHICH CAN FORWARD YOUR REPLY TELEGRAPHICALLY, OR THROUGH THE SOVIET EMBASSY IN WASHINGTON. I LOOK FORWARD TO YOUR COMMENTS AND IDEAS, AS WELL AS TO WELCOMING YOU TO WASHINGTON IN NOVEMBER. SINCERELY, SIGNED, RUSSELL E. TRAIN

9. DRAFT AGENDA

1. OPENING STATEMENTS BY THE CHAIRMEN. (PRESS PRESENT.)
  2. DISCUSSION OF THE PROGRAM'S PROGRESS THUS FAR. CONSIDERATION OF REPORT ON FIRST YEAR'S ACTIVITIES.
  3. DISCUSSION OF ADMINISTRATIVE QUESTIONS:
    - A. RELATIONSHIP WITH OTHER BILATERAL AGREEMENTS.
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- B. NEW PROJECTS.
  - C. SIZE AND SCOPE OF PRESENT PROJECTS.
  - D. FINANCIAL ARRANGEMENTS.
  - E. ADMINISTRATIVE PROBLEMS: VISA ISSUANCE, COMMUNICATIONS, ETC.
  - F. OTHER ADMINISTRATIVE QUESTIONS.
4. DISCUSSION OF PROGRAM FOR COMING YEAR. CONSIDERATION OF NEW MEMORANDUM OF IMPLEMENTATION.
5. DISCUSSION OF GENERAL ENVIROMENTAL PROBLEMS.
6. CONSIDERATION OF JOINT COMMUNIQUE.
7. CLOSING SIGNING CEREMONY AND PRESS CONFERENCE.

10. TENTATIVE PROGRAM

NOV. 11 - ARRIVE NEW YORK

NOV. 12 - ARRIVE WASHINGTON. AFTERNOON TOUR OF CITY. EVENING RECEPTION POSSIBLE.

NOV. 13 - 10:00: PRIVATE MEETING OF TWO CHAIRMEN.

11:00 OPENING SESSION (PRESS INVITED).

LUNCH. AFTERNOON 2ND SESSION OF COMMITTEE.

EVENING: RECEPTION POSSIBLE; OR ATTENDANCE AT KENNEDY CENTER; OR PRIVATE DINNERS.

NOV. 14 - MORNING 3RD SESSION OF COMMITTEE. AFTERNOON

FIELD TRIP (FOR EXAMPLE, VISIT TO ENVIROMENTAL SITES ON POTOMAC RIVER; OR VISIT TO PATUXENT WILDLIFE RESEARCH CENTER.)

EVENING: RECEPTION, OR ATTENDANCE AT KENNEDY CENTER, OR PRIVATE DINNERS.

NOV. 15 - MORNING 4TH SESSION OF COMMITTEE.

AFTERNOON: SESSION OF COMMITTEE IF NECESSARY; IF NOT, FIELD TRIP OR FREE TIME.

EVENING: OFFICIAL US RECEPTION, BLAIR HOUSE.

NOV. 16 - MORNING: CLOSING SIGNING CEREMONY AND PRESS  
CONFERENCE (PRESS INVITED).

AFTERNOON: FIELD TRIP OR FREE TIME.

EVENING: OPEN.

NOV. 17 - ARRIVE NEW YORK. FREE DAY IF DESIRED.

NOV. 18 - FREE DAY IF DESIRED. DEPART IN EVENING FOR MOSCOW.  
KISSINGER

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